

Internal Audit Report for Felixstowe Town Council for the year ending 31st March 2023

Clerk	Ash Tadjrishi
RFO (if different)	As Above
Chairperson	Sharon Harkin
Precept	£ 601,608.34
Income	691,243.41 YTD
Expenditure	£ 422,501.85 YTD
General reserves	£ 437,339.88 as at 31/03/22
Earmarked reserves	£ 795,444.74 as at 31/03/22
Audit type	Interim (Q2)
Auditor name	Colin Poole

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources
- compliance with applicable policies, procedures, laws, and regulations

- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption
- the integrity and reliability of information, accounts, and data

Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2020/21 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned

Section 1 – proper bookkeeping		
The internal auditor will look at the methods and processes used to manage the council’s accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.		
Evidence		<i>Internal auditor commentary</i>
<i>Is the ledger maintained and up to date?</i>	Yes	The council uses the Scribe accounting package which produces reports on a receipts and payments basis , and the RFO carries out an accrual at year end only, which is in accordance with Proper Practice as set out in section 2.4 of the <i>Practitioners’ Guide 2021</i> .
<i>Is the cash book up to date and regularly verified?</i>	Yes	Cash books are reconciled on a monthly basis, both sales and purchase ledgers are maintained using the Scribe accounting system. Reports including bank reconciliation goes to council meetings.
<i>Is the arithmetic correct?</i>	Yes	
Additional comments:		

Section 2 – Financial Regulation and Standing Orders		
The internal auditor will check the date the Council carried out its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.		
Evidence		<i>Internal auditor commentary</i>
Have Standing Orders been adopted, up to date and reviewed annually?	Yes	Standing Orders were reviewed at the meeting held 18/05/2022 (min10b).
Are Financial Regulations up to date and reviewed annually?	Yes	Finance Regulations were reviewed at the meeting held 18/05/2022 (min10c).
Has the Council properly tailored the Financial Regulations?	Yes	
Has the Council appointed a Responsible Financial Officer (RFO)? ¹	Yes	Within the contract of the Town Clerk
Additional comments:		

¹ Section 151 Local Government Act 1972 (d)

Section 3 – Payment controls		
The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.		
Evidence		<i>Internal auditor commentary</i>
Is there supporting paperwork for payments with appropriate authorisation?	Yes	A random sample of five recent transactions was selected at this audit, following the paper trail from the minutes, purchase order through invoice, bank payment and cash book.
Where applicable, are internet banking transactions properly recorded and approved?	Yes	
Is VAT correctly identified, recorded and claimed within time limits?	Yes	A VAT return for Q1 was submitted 13/07/22 for £7,309.74, refund received 19/07/2022 A VAT return for Q2 was submitted 14/10/22 for £2,585.02 refund awaited
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	Yes	Yes, at the meeting held 15-05-2019.
Are payments under s.137 ³ separately recorded, minuted and is there evidence of direct benefit to electorate?	<i>Not Applicable</i>	
Where applicable, are payments of interest and principal sums in respect of loans paid in accordance with agreements?	Yes	PWLB ref 08288: Renovation of Town Hall £17,365.97 was paid 20/03/22. £17,365.97 was paid 21/09/22. Outstanding balance as at 21/09/22 = £281,753.74
Additional comments:		

² Localism Act

³ Section 137 of the Local Government Act 1972 (“the 1972 Act”) enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £8.12 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.

Section 4 – Risk management		
The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.		
Evidence		Internal auditor commentary
<i>Is there evidence of risk assessment documentation?</i>	Yes	The risk management policy and register were reviewed at the meeting held 18/05/2022 (min 10).
<i>Is there evidence that risks are being identified and managed?</i>	Yes	The council reviewed its investment policy and strategy on 09/03/2022 (min 419)
<i>Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?</i>	Yes	The Council's Insurance document was seen, insurances expiring 31/03/2023. Public liability cover is £15 million Employer's liability cover is £10 million Fidelity Guarantee cover is £2 million The insurances were reviewed by the Full Council on 09/03/2022(min 418)
<i>Evidence that internal controls are documented and regularly reviewed⁴</i>	Yes	The Statement of Internal Controls was reviewed at the meeting held 22/06/2022 (min 81)
<i>Evidence that a review of the effectiveness of internal audit has been carried out during the year⁵</i>	Yes	The Effectiveness of Internal Audit was reviewed at the meeting held 22/06/2022 (min 80i)
Additional comments:		

⁴ Accounts and Audit Regulations

⁵ Governance and Accountability Guide

Section 5 – Budgetary controls		
The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed		
Evidence		Internal auditor commentary
<i>Verify that budget has been properly prepared and agreed</i>	Yes	The budget for 2022/23 was approved at the full council meeting held 12/01/2022 (min 318) In accordance with good practice the minute records the budget figures clearly setting out budgeted income and expenditure.
<i>Verify that the precept amount has been agreed in full Council and clearly minuted</i>	Yes	The precept for 2022/23 was approved at the full council meeting held 12/01/2022 (min 318) In accordance with good practice the minute records the total amount, percentage increase and implications for Band D council taxpayers.
<i>Regular reporting of expenditure and variances from budget</i>	Yes	Budget monitoring reports are received by Finance and Governance Committee at each of their meetings.
<i>Reserves held – general and earmarked⁶</i>	Yes	The reserves policy was approved by the council on 10/11/2021 (min 236). General Reserves £437,339.88 as at 31 st March 2022, representing 9 months net revenue expenditure. Earmarked Reserves £795,444.74 as at 31 st March 2022
Additional comments:		

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

Section 6 – income controls		
The internal auditor will seek evidence to ensure income is correct managed – recorded, banked and reported and test mechanisms used to achieve this.		
Evidence		Internal auditor commentary
<i>Is income properly recorded and promptly banked?</i>	Yes	Two random sample items of income were cross checked against cash book, bank statement and invoices. No inconsistencies were found.
<i>Is income reported to full council?</i>	Yes	Within the context of main financial reporting and reporting by the Finance and Governance Committee
<i>Does the precept recorded agree to the Council Tax Authority's notification?</i>	Yes	The demand served on East Suffolk Council dated 14/01/2022 was for £601,608. Tranche 1 was banked on 29/04/2021 £306,367.82 Tranche 2 was banked on 30/09/2021 £306,367.82
<i>If appropriate, are CIL reporting schedules in accordance with the Regulations?⁷</i>	Yes	The next submission due in December 2022 CIL 2018/19 Receipts = £4,057.15 CIL 2019/20 Receipts = £30,245.03 CIL 2020/21 Receipts = £17,291.40 CIL 2021/22 Receipts = £77,289.65 CIL Received to 30/09/22 = £0
<i>Is CIL income reported to the council?</i>	Yes	
<i>Does unspent CIL income form part of earmarked reserves?</i>	Yes	
<i>Has an annual report been produced?</i>	Yes	
<i>Has it been published on the authority's website?</i>	Yes	
Additional comments:		

⁷ Community Infrastructure Levy Regulations 2010

Section 7 – petty cash		
The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.		
Evidence		Internal auditor commentary
<i>Is petty cash in operation?</i>	Yes	As the audit was made remotely, this was counted by the Clerk and Deputy Clerk together. Receipts = £152.64 Cash = £97.36 Total = £250.00
<i>If appropriate, is there an adequate control system in place?</i>	Yes	Members approved topping up petty cash up to the value of £250 monthly, at the meeting held 18/05/2022 (min13).
Additional comments:		

Section 8 – Payroll controls		
The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. If the Clerk was recruited after 1 st April 2014, evidence will be required to show compliance with the new requirements for the statement of employment, Induction, probation periods and training requirements. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.		
Evidence		Internal auditor commentary
<i>Do all employees have contracts of employment?</i>	Yes	There are fifteen employees listed on payroll as at 14/10/22, plus the mayor to allow proper tax treatment of the Mayoral allowance. A sample of payments were tested and found to match between the RTI submission and bank.
<i>Has the Council approved salary paid?</i>	Yes	
<i>Minimum wage paid?</i>	Yes	
<i>Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?</i>	Yes	
<i>Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?</i>	Yes	In accordance with Proper Practices, PAYE taxes and employee and employer National Insurance contributions (NIC) are calculated and recorded for every employee. Deductions are paid to HM Revenue and Customs and Suffolk County Council on or before the dates prescribed.
<i>Is there evidence that the Council is aware of its pension responsibilities? Are pension payments in operation?⁸</i>	Yes	As at 14/10/2022, 6 staff were members of LGPS, 8 are members of NEST.
<i>Are there any other payments (e.g.: expenses) and are these reasonable and approved by the Council?</i>	Yes	Expenses
Additional comments:		

⁸ The Pension Regulator – [website click here](#)

Section 9 – Asset control		
The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.		
Evidence		Internal auditor commentary
<i>Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices?⁹</i>	Yes	The Asset register to 31/03/2022 was adopted by the Council at the meeting held 18-05-2022 (min15). Total of fixed assets for 31/03/2022 is £76,785.11
<i>Is the value of the assets included? (Note value for insurance purposes may differ)</i>	Yes	
<i>Are records of deeds, articles, land registry title number available?</i>	Yes	
<i>Is the asset register up to date and reviewed annually?</i>	Yes	
<i>Cross checking of insurance cover</i>	Yes	
Additional comments:		

⁹ Practitioners Guide

Section 10 – bank reconciliation		
The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.		
Evidence		Internal auditor commentary
<i>Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?</i>	Yes	Reconciliations are done monthly. A councillor signs a reconciliation sheet and initials the bank statements. A very neat system.
<i>Do bank balances agree with bank statements?</i>	Yes	The auditor viewed bank statements up to 31/03/22, evidencing the following balances match the cashbook 30/09/22 Town Council account 0687: £50,000 20/07/22* Close Brothers 4778: £500,000 30/09/22 Base rate reward 6831: £nil Transfer to Nationwide BS 31/08/22 Business Premium Account 5315: £294,862.20 01/10/22 Nationwide BS 3556: £410,901.01 *Close Brothers year is 21/07 – 20/07. Interest is paid into A/C 5315 each 20/07
<i>Is there regular reporting of bank balances at Council meetings?</i>	Yes	Very full reports are provided to each regular full council meeting and on the website.

Section 11 – year end procedures		
Evidence		<i>Internal auditor commentary</i>
<i>Are appropriate accounting procedures used?</i>	Yes	Monthly accounts are produced on a receipts and payments basis and converted into Income and Expenditure accounts at year end.
<i>Financial trail from records to presented accounts</i>	Yes	
<i>Has the appropriate end of year AGAR¹⁰ documents been completed?</i>	Yes	As Council is a smaller authority with gross income and expenditure exceeding £25,000 but not exceeding £6.5million it has completed Part 3 and Section 1 Accounting Statements of the AGAR.
<i>Did the Council meet the exemption criteria and correctly declared itself exempt?</i>	N/A	
<i>During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?</i>	No	Although the notice on the exercise of public rights was displayed from 20 th June, when the AGAR was distributed to Councillors with the agenda for the full council meeting on 22 nd June, and displayed for exactly 6 weeks from 20 th June, the notice should not have been displayed until after the council had approved the accounting statements and the time before approval does not count. As a result, the advertisement of the period of public inspection was advertised for 2 days less than the regulations require. Recommendation: The Council should display the notice of public rights for a period that positively exceeds the minimum requirement so that there can be no doubt the regulations have been complied with.
<i>Have the publication requirements been met in accordance with the Regulations?¹¹</i>	Yes	The notice of conclusion of audit was on display in the notice board from 29th September 2022 and found on the website. https://felixstowe.gov.uk/wp-content/uploads/2022/10/Conclusion-of-Audit-2021-22.pdf
Additional comments:		

¹⁰ Annual Governance & Accountability Return (AGAR)

¹¹ Accounts and Audit Regulations 2015

Section 12 – internal audit		
The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.		
Evidence		<i>Internal auditor commentary</i>
<i>Has the Council considered the previous internal audit report?</i>	Yes	The interim internal audit report for the year ending March 31 st 2022 was considered by the full council on 22-06-2022 (min78).
<i>Has appropriate action been taken regarding the recommendations raised?</i>	N/A	
<i>Has the Council confirmed the appointment of an internal auditor?</i>	Yes	SALC was appointed as the internal auditor at the full council meeting held 22/06/2022 (min80ii)
Additional comments:		

Section 13 – external audit for the period under review		
The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.		
Evidence		<i>Internal auditor commentary</i>
<i>Has the Council considered the previous external audit report?¹²</i>	Yes	The External audit report dated 23/09/2022 will be reported to the council at the next available meeting.
<i>Has appropriate action been taken regarding the comments raised?</i>	Yes	The Clerk has noted the instruction from the External auditor to answer “no” to assertion 4 of the AGAR for 2022/23 and to ensure proper provision is provided for the exercise of public rights.
Additional comments:		
The council chose not to opt out of the SAAA external audit arrangements at the meeting held 07-09-2022 (min175), in accordance with good practice.		

¹² Regulation 20 Accounts and Audit Regulations 2015 – *following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.*

Section 14 – additional information		
The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.		
Evidence		Internal auditor commentary
<i>Was the annual meeting held in accordance with legislation?</i> ¹³ <i>(Note to auditor- emergency Regulations because of the COVID-19 pandemic)</i> ¹⁴	Yes	The Annual Council meeting was held 18/05/2022. Councillor Harkin was elected Mayor as the first item of business.
<i>Is there evidence that Minutes are administered in accordance with legislation?</i> ¹⁵	Yes	
<i>Is there a list of members' interests held?</i>	Yes	This was found on the website. Note: Councillors should regularly check their register to ensure it is up to date.
<i>Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?</i>	No	
<i>Has the Transparency Code been correctly applied, and information published in accordance with current legislation?</i>	Yes	Information on payments above £500 were found to be on the website up to 30 th September 2022.
<i>Has the Council registered with the Information Commissioner's Office (ICO)?</i> ¹⁶	Yes	Reference Z4979399 expires 25-09-2023
<i>Is the Council compliant with the General Data Protection Regulation requirements?</i>	Yes	
<i>Has the Council published a website accessibility statement on their website in line with Regulations?</i> ¹⁷	Yes	https://www.felixstowe.gov.uk/wp-content/uploads/2020/09/Website-Accessibility-Statement.pdf was accessed 14-10-2022

¹³ The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹⁴ The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020

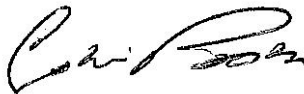
¹⁵ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

¹⁶ Data Protection Act 2018

¹⁷ Website Accessibility Regulations 2018

<i>Does the council have official email addresses for correspondence?¹⁸</i>	Yes	
<i>Is there evidence that electronic files are backed up?</i>	Yes	FTC uses cloud-based systems backed up through Sharepoint, which is GDPR compliant, and Scribe is a cloud-based system.
<i>Do terms of reference exist for all committees and is there evidence these are regularly reviewed?</i>	Yes	The Annual Meeting held 14/05/2022 approved updated terms of reference for all committees (min 10a)
<p>Additional comments: The council adopted the LGA Model Code of Conduct at the meeting held 18-05-2022 (min 10i)</p> <p><i>Many thanks to Shaun, Debbie and Ash for their assistance. Well done to Felixstowe Town Council which continues to demonstrate why it is a Quality Gold council.</i></p>		

Signed:



Colin Poole on behalf of SALC

Date of Internal Audit Visit: 14th October 2022

Date of Internal Audit Report: 14th October 2022

On behalf of Suffolk Association of Local Councils

¹⁸ Practitioners Guide